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Objectives of regulation

Sponsor departments across government will continue to work closely with listed regulators and others in this ongoing endeavour. Regulation is used to protect and benefit people, businesses and the environment and to support economic growth. 1.2 Scope The reforms outlined in this paper are relevant to regulators across sectors such as business, finance, energy and the environment. The new service will further establish the UK as a primary destination for clinical trials and investigations while ensuring translation of investigative medicines and medical devices to licensed products and quicker access to the healthcare system. Alternatives may be more effective and cheaper to apply. We will also consider introducing measures, supporting the CMA's work in reviewing the Markets Regime to improve Pace, Proportionality, Predictability and Process, that ensure that where CMA Market Investigations lead to binding remedies that businesses have to comply with, the necessity for them is regularly reviewed. Ofcom Ofcom has developed a dedicated Digital Support Service which provides interactive guidance to help organisations understand and implement the Online Safety Rules. From July 2025, new regulations will allow the development of highly personalised and critical medicines to be manufactured and supplied for patients in hospitals or their homes, at the point of care. Review older prescriptive legislation, specifically the Pressure Systems Safety Regulations 2000 and the Lifting Operations and Lifting Equipment Regulations 1998, and consult to identify and remove unnecessary regulatory burdens and identify potential changes to this legislation to reflect technological advances and reliability of work equipment. We will take a whole of government approach toward achieving this, with actions including: Establishing a baseline for the administrative costs of regulation. It ensures that products are priced and traded fairly, protecting consumers from detriment and maintaining their confidence in markets. These reviews will: a) Hold regulators to account for their performance against their statutory duties and strategic steers from government; b) Hold regulators to account for reducing administrative costs; c) Monitor their regulator's performance with business through their published KPIs and industry feedback; and d) Improve strategic alignment between Secretaries of State and their regulators 4.1 AI We outlined in our response to the AI Opportunities Action Plan the actions that this Government will take to build on our pro-innovation regulatory approach to AI. The Pensions Regulator Develop an innovation framework and criteria to trial pensions innovation ideas and launch a hub to test a variety of innovation services with the market by the autumn of 2025. Ofgem Ofgem will work with the government to develop ways of rewarding consumer-led flexibility - so customers can benefit from using energy at times when it is cheapest to produce, and system costs can be minimised for everyone. Starting in the Spring, Compliance Assessment Reports (CAR) for water quality Environmental Permitting Regulations (EPR) permits will be published online, providing access to records when EA visit operators to check they are complying with their permit. It is built on a firm foundation of operational independence and stability, and other countries have drawn lessons from the UK approach. Environment Agency Partner with the Office for Investment to attract investment in priority sectors, identify key investment opportunities for priority sectors with the EA providing early advice to support planning and environmental permitting. This Government through its response to the AI Opportunities Action Plan, will act now to ensure that the regulatory regime is fit for the age of AI. Guidance should help businesses navigate regulatory requirements, not add additional complexity. We will simplify regulatory structures. Expansion of the AI Airlock may involve working closely with international partners, academia and allied healthcare bodies, as well as focusing on specific clinical priorities or products. Natural England Maximise strategic approach through reform, where the current legislative framework could be streamlined - for example on nutrient pollution, and new and bat licensing - including delivering Local Nature Recovery Strategies, and the Nature Restoration Fund, which will save developers time and money, whilst protecting the environment. On supporting the UK space industry to continue its rapid growth, RIO is: Working with DSIT, DBT, the Civil Aviation Authority (CAA), and Ofcom to develop clear digital pathways on GOV.UK to provide a comprehensive user journey that enables space operators to efficiently navigate space regulations and speed up approval times; and supporting work with DfT and the CAA to develop metrics to measure the performance of current practices designed to improve the licensing processes for space activity. We have already announced that we will: Consolidate the Payment Systems Regulator, primarily within the Financial Conduct Authority (FCA). Today, we take steps to: Remove complexity and tidy red tape across environmental permitting, by: Streamlining Nationally Significant Infrastructure Projects (NSIPs); by easing environmental permit and licence requirements for low-risk activities within the planning process. We want a regulatory system which is easier to navigate for businesses, and reduces duplication. Allow trusted nature conservation and environmental partners and other trusted organisations greater autonomy through memoranda of understanding and wider deployment of class licenses; enabling them to move fast on restoring nature without applying to multiple regulators for permissions. Over the past few decades, an excess of poorly designed regulations has resulted in unnecessarily complex and burdensome requirements for businesses and investors. Environment Agency Ensure growth projects consider environmental limits and solutions from the outset by providing technical advice on environmental capacity for growth in industrial clusters to support our approach to spatial planning, commencing with Humberstone, Teesside and Merseyside. The Economic Secretary will focus, in particular, on a range of points that have been raised as part of our consultation on the growth and competitiveness strategy. As a result, there is increasing uncertainty as to regulators' roles and remits. Action 2: Reduce uncertainty across our regulatory system We will work with regulators to achieve greater clarity on their roles, approach and processes. ICO Scaling up the ICO's data essentials training and assurance for SMEs to reduce industry compliance costs. Civil Aviation Authority (CAA) The Government can confirm today that it will deliver a step change in how airspace modernisation is taken forward by establishing a UK Airspace Design Service (UKADS) and Support Fund. Delivering an ambitious regulation reform programme, targeting reforms that remove or streamline administrative processes. When regulation is designed and implemented well, it can be an essential tool to promote growth and investment. Incentives on politicians and regulators to avoid criticism when regulation fails to fully mitigate risks has encouraged excessive risk aversion in the system. We therefore need to ensure our regulatory system becomes more flexible, coherent and innovation-friendly to support new infrastructure and development, while meeting our firm commitments to protect our natural environment and local communities. This evolution in the regulatory framework will see the FCA take on responsibility for ensuring the payments sector promotes innovation and competition, and will allow a more coordinated and streamlined approach. It safeguards employees from harm at work, enabling a healthy and productive workforce. Defra will reduce UK REACH fees next month by an estimated £40m in total over the next six years, with the cost of registration expected to reduce for over 60% of firms. Ensure our planning system supports growth. On drones and autonomous technology: Building on a number innovative drone trials funded by Future Flight Challenge and the Regulators' Pioneer Fund - including the partnership launched in July 2024 between Arryl and Bute Council and drone specialists Skyrpts to explore how drone deliveries can benefit remote businesses and communities - the government and Civil Aviation Authority (CAA) have confirmed the extension of the Apian health bridge trial. We will now undertake a baselining exercise to understand how much regulation is costing and where it can be reformed to remove unnecessary burden and achieve its policy objectives more efficiently. RIO and DfT have also been working with the CAA to accelerate approvals and to develop metrics to boost transparency in their service to the sector. Setting regulatory objectives Translating an overall aim into specific objectives helps those involved ensure their work supports the primary purpose. This will support growth in the advertising sector whilst making privacy enhancing online advertising viable in the market. Financial Conduct Authority (FCA) Provide a dedicated case officer to every firm within the FCA's regulatory sandbox. FCA + Prudential Regulation Authority (PRA) HMT will review the FCA's and PRA's 'have regards' to rationalise them and ensure a focus on their priorities. In many cases, this will require legislative change. This means major reservoir schemes, like the Abingdon Reservoir near Oxford and the Fens Reservoir near Cambridge, will benefit from using the successful licensed infrastructure provider model that delivered the Thames Tideway project. This Fund, opening in April, will accelerate pro-innovation regulatory reform and encourage business innovation and investment. As an initial step, the Secretary of State for the Environment is willing to use his powers of direction to make this work and intends to instruct Natural England, the Environment Agency, the Forestry Commission and the Marine Management Organisation to work alongside the designated Lead Regulator, in collaboration with MHCLG, in carrying out their functions for these major projects in a timely manner. MHRA and NICE Improve alignment between MHRA decision and NICE guidance publication - The MHRA and NICE will tackle information sharing and collaboration between technical experts to remove delays to patient access to medicines. With the ICO's innovation services, this will make the UK the destination of choice for AI developers looking to test their ideas before entering the European market. This will include Natural England revising their standing advice to Local Planning Authorities on bats and removing the reference to the Bat Conservation Trust. This will ensure many developers do not need to seek consents orders so have the confidence to get building, while protecting for the environment and local communities remain strong. We have also recently announced Round 2 of the Engineering Biology Sandbox Fund. Explore launching a Nature Market Accelerator to bring much needed coherence to nature markets and accelerate investment. Over time, billions of pounds of regulatory cost have contributed to our economy being less competitive and less attractive for new investment than it could be. We need to go further and faster to secure and sustain growth, supporting the objectives of our new Industrial Strategy and the wider growth mission. In 2025 Ofcom will be finalising the second half of its ten-year framework to secure competitive investment in fibre. This means that it only extends to regulators undertaking functions in Scotland, Wales or Northern Ireland under the policy remit of the UK government or UK parliament. In reviewing the statutory duties and responsibilities of each regulator in the water sector, the commission will consider the removal or consolidation of responsibilities where regulators have accumulated too many duties, or where duties overlap. 4.2 Innovation We also recognise that, with the right approach, regulation can be a strategic asset to enable innovation, provide more certainty for innovators and support the UK's international competitiveness. According to latest data in regulators' annual reports, in 2023/24 the 17 regulators to whom the Prime Minister wrote in December 2024 about their contribution to supporting growth collectively employed 36,000 full-time equivalent employees and had a gross annual expenditure of £5.4bn.[footnote 1] Businesses suffer from a lack of certainty and predictability from regulators and regulation. Rules-based frameworks can limit regulator discretion making it difficult to strike the right balance between risk and growth and managing the risk of legal challenge. FSA The FSA will support UK businesses in meeting EU regulatory requirements for food grade recycled plastic, taking on a new role as the competent authority. Ofgem will be updating its licence application guidance in the summer to help innovators who are looking to apply. Food Standards Agency (FSA) The FSA will roll out a new approach to food standards inspections across all local authorities in England by spring and consult on new approaches to food hygiene controls by June. A lead environmental regulator will be appointed for all major projects in which multiple regulators have an interest, to make decisions on their behalf. This trial uses drones to transport blood from cancer patients at Guy's Hospital for urgent screening by specialists at St Thomas's. It will enable communities to better understand their local environment and take appropriate action. This pilot will see the MHRA and NICE exploring the development of a joint process to provide a new offer to industry: concurrent marketing authorisation (from the MHRA) and technology appraisal (from NICE), enabled by enhanced data sharing and collaboration between technical teams, saving time and delivering further efficiencies intended to benefit industry and patients. Later in the year, Ofgem will set out next steps on more flexible retail rules, and in the meantime will work closely with DESNZ on how to support local energy. The ICO will also update their transfer risk assessment tools to underpin the Data (Use and Access) Bill reforms to create a more proportionate and risk-based regime. National Institute for Health and Care Excellence NICE is continuing to transform its Technology Appraisal process, building on its success reducing evaluation times by a quarter in the last year. CAA In 2025 the CAA will deliver a new digital licensing service for air traffic controller licensing and conclude the first stage of a new digital professional pilot licensing service that will make it quicker and easier for pilots to get and retain their licenses. For example, through an enhanced training offer for Local Authorities with the Planning Advisory Service. The first phase of this service launched in beta in January 2025, and Ofcom will complete the next phase of this work by summer 2025. Ofwat Work with the sector and other regulators to optimise the pipeline of £50 billion of investment across 30 major projects and work with the sector to accelerate projects where possible - "This means a small first". MHRA and NICE Integrated pre-market scientific advice - Working in partnership, the MHRA and NICE will launch a fully integrated Scientific Advice service, accessed through a single point of entry. During 2025, the CAA will also launch an initial implementation of the UK's Drone Market Surveillance Authority, streamlining the process for companies to manufacture and identify drones that are able to pass required safety criteria, which in turn will simplify commercial operations for many UK businesses. 4. Natural England Increase usage of self-regulation by moving regulatory responsibilities onto trusted landowners, large organisations, and trade bodies, including through accelerating Organisational and Project Licensing and the Bat Eared Recognition Programme, with assurance achieved through more monitoring of outcomes. Providing additional support through the Hydrogen and Carbon Capture Utilisation and Storage Programme to ensure permitting does not delay roll-out; Environment Agency Commence the process of finding an AI partner to collaborate with on streamlining digital services. This year 40% of Technology Appraisals were completed in 240 working days after Marketing Authorisation, and NICE's transformation will reduce this further to 60% for appraisals started in 2025/26. Defra is also making plans to move quickly to: Publish new strategic policy statements for all regulators to mandate regulators to use constrained discretion to deliver desired outcomes within the law. We will work to ensure that regulators within sectors align to deliver best outcomes. We will consult on the details of this over the course of the summer and will legislate as soon as possible. This work is expected to conclude by the summer and the government stands ready to legislate in order to ensure that we have a dispute resolution system in the UK which is fit for a modern economy. As part of this it will monitor the quality and value of regulatory interaction and make sure that new interventions are not just clearly linked to delivery of better outcomes for savers but are also efficient and effective in delivery. Consulting in June on a package of reforms to modernise permitting for industry and energy sectors. FCA Simplify its mortgage and advice rules to support greater home ownership. CAA During 2025, the CAA will launch an initial implementation of the UK's Drone Market Surveillance Authority, streamlining the process for companies to manufacture and identify drones that are able to pass required safety criteria, which in turn will simplify commercial operations for many UK businesses. Even if all these regulations had been optimally designed, their sheer cumulative impact - and the associated increase in regulatory activity - has produced an additional layer of burden which adds to this complexity. FCA Extend pre-application support to all wholesale payments, and crypto firms. ICO Producing a new statutory Code of Practice on AI and automated decision-making to make it easier for AI developers and users to understand and apply data protection law and innovate responsibly. Environment Agency Improve its regulatory transparency and consistency to help businesses they regulate understand EA decision making and reduce uncertainty. Ofcom This month, Ofcom will also consult on satellite direct to mobile device, (services that enable mobile handsets to connect to satellites) which could assist in plugging mobile coverage gaps. FCA + PRA Reduce regulatory reporting requirements for firms. In advance of this TPR will drive consolidation in savers' interests and encourage the voluntary disclosure of asset allocation data to shine a light on the relationship between asset allocation and net performance. This will drive growth in sectors ranging from fuels and food to health and the environment, contributing to the Government missions on economic growth, public health, and clean energy. As part of this, Ofcom commits to publishing its consultation on the Telecoms Access Review by the end of March 2025. This ensures competitiveness internationally, and fair pricing for the consumers of ... Regulatory commissions have goals-usually identified in the enabling legislation. This is supported by a commission to the Regulatory Horizons Council for advice on the regulation of generative AI in health, building on the Health Secretary's response to the RHC's report on the regulation of AI as a Medical Device. We have set up The Regulatory Innovation Office (RIO) to position the UK as the best place in the world to commercialise technologies and innovation. This work will identify where legislation may be needed but also ensuring the necessary checks and balances are in place to ensure there is no deterioration in high quality services elsewhere. It can uphold vital standards in building safety, protecting residents and providing clarity so that developers can invest with confidence. The Government and the CAA are now working with NATS, with the shared ambition for the UKADS to be up and running this year. ICO Relaxing enforcement of consent rules for privacy-preserving online advertising, ahead of exemptions to these legal requirements being introduced by government, where appropriate. We also continue to recognise the importance of economic regulation for the growth mission, and are continuing to assess the effectiveness of the UK's overall approach in delivering essential infrastructure and investment. We will also commence a review into British Hallmarking Council (BHC) which will look at the role, remit and governance of the BHC, including options to merge, abolish or reform it. 2.1 Environmental and planning regulation Today, we announce that we are working with regulators in areas where businesses tell us that our regulations are most complex, starting with environmental and planning regulation. We look forward to the publication of the forthcoming Corry Review which will set out broader recommendations across the regulatory landscape. This builds on a commitment in the Government's AI Opportunities Action Plan to focus on enabling safe AI innovation in Departments' strategic guidance to regulators, and building regulators' AI capability. We will reduce the complexity and burden of regulations. Is transparent and predictable. Today, we announced that we will: As required by law, we will review the performance of the Groceries Code Adjudicator and the Pubs Code Adjudicator. Ask their stakeholders how they can improve their service and draw up action plans to do so, with an update to Government by June. Consulting before Easter on reforms to permitting legislation that will enable regulators to be more agile in making sensible decisions on which low-risk activities should be exempt from environmental permits. We will reduce bureaucracy for businesses. Regulatory commissions have goals-usually identified in the enabling legislation. Now is the time for reform: to ensure the UK regains its global competitive leadership. It will enable a regulatory system that supports innovation and economic growth while ensuring accountability for the quality of our markets. HMT will work with the regulators, the Office for Investment and the City of London Corporation, and the government will establish a concierge service that enhances the attractiveness of the UK as a destination for global financial services, by making it easier for firms to navigate UK regulatory landscape and broader barriers to entry. We want a regulatory system that not only protects consumers and supports competition, but also encourages new investment, innovation, and growth. Signal that government intends to allow statutory consultees to recover costs for advice. The Value for Money framework will bring public disclosure of long-term risk adjusted net returns to help drive competition, growth and enhanced member outcomes. Environment Agency Accelerate responses to planning applications, bringing performance back within the 21 day target by September 2025, supported by: i. Adapts to keep pace with innovation. 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